HOUSE SUBSTITUTE

FOR

HOUSE COMMITTEE SUBSTITUTE

FOR

SENATE BILL NO. 856

1	AN ACT
	To repeal sections 135.205, 447.620, 447.622, 447.625, 447.632, 447.636, 447.638, and 447.640, RSMo, and to enact in lieu thereof thirty-one new sections relating to property development.
7 8	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:
9	Section A. Sections 135.205, 447.620, 447.622, 447.625,
10	447.632, 447.636, 447.638, and 447.640, RSMo, are repealed and
11	thirty-one new sections enacted in lieu thereof, to be known as
12	sections 68.200, 68.202, 68.204, 68.206, 68.208, 68.210, 68.212,
13	68.214, 68.218, 68.220, 68.222, 68.224, 68.226, 68.230, 68.232,
14	68.234, 68.236, 68.238, 68.240, 135.205, 135.211, 135.259,
15	135.260, 135.261, 447.620, 447.622, 447.625, 447.632, 447.636,
16	447.638, and 447.640, to read as follows:
17	68.200. Sections 68.200 to 68.240 shall be known and may be
18	cited as the "Riverfront Development District Act".
19	68.202. For purposes of sections 68.200 to 68.240, unless
20	the context clearly requires otherwise, the following terms shall

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mean:

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in boldface type in the above law is new proposed language.

(1) "Blighted area", an area which:

- (a) The port authority has found that, such area on the whole, by reason of the predominance of defective or inadequate street layout, insanitary or unsafe conditions, deterioration of site improvements, improper subdivision or obsolete platting, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, retards the provision of housing accommodations or constitutes an economic or social liability or a menace to the public health, safety, morals, or welfare in its present condition and use; or
- (b) Has been declared blighted or found to be a blighted area pursuant to Missouri law including, but not limited to, chapter 353, RSMo, sections 99.300 to 99.715, or sections 99.800 to 99.865, RSMo;
- (2) "Development plan", the comprehensive program of the port authority for the development of a riverfront development district, which plan conforms to the requirements set forth in section 68.206;
- (3) "District" or "riverfront development district", a contiquous area designated by the port authority, which at the time it is established is located substantially in an enterprise zone, constitutes a blighted area and contains three or four contiquous census tracts, each of which census tracts must adjoin the banks of the Missouri River and must contain, or be bounded

by, a minimum of two bridges crossing the Missouri River, at least two of which census tracts must be included in a distressed community as defined in section 135.530, RSMo, at least one of which census tracts must contain a historic district, at least one of which census tracts must contain property for which an application for voluntary remediation has been approved by the department of natural resources pursuant to sections 260.565 to 260.575, RSMo, and at least one of which census tracts must contain a single family home at least fifty years old which is located within three-fourths of one mile of the banks of the Missouri River;

(4) "Economic activity taxes", the total additional revenue from taxes which are imposed by the taxing districts and which are generated by economic activities within each project area over the amount of such taxes generated by economic activities within such project area in the calendar year before the adoption of the resolution designating such project area; provided such revenues shall not include special assessments, taxes levied pursuant to section 70.500, RSMo, and any such revenues to be deposited to a special allocation fund pursuant to a redevelopment plan originally adopted, before the establishment of the riverfront development district, pursuant to sections 99.800 to 99.865, RSMo;

(5) "Local net new revenues", include payments in lieu of

taxes and economic activity taxes;

- (6) "Municipality", the city or county which formed the port authority pursuant to this chapter;
- (7) "Net new revenue fund", the net new revenue fund of the port authority required to be established pursuant to section 68.218, which fund shall contain at least four separate segregated accounts into which payments in lieu of taxes are deposited in one account, economic activity taxes are deposited in a second account, state new revenues are deposited into a third account, and other revenues, if any, received by the port authority for the purpose of implementing the development plan or a project are deposited in a fourth account; provided, however, special assessments levied pursuant to section 68.230 shall not be deposited to any account within the net new revenue fund;
 - (8) "Net new revenues", include payments in lieu of taxes and economic activity, state sales tax increment, and state income tax increment;
 - (9) "Obligations", bonds, loans, debentures, notes, special certificates, or other evidences of indebtedness issued for the purpose of financing qualified project costs;
 - (10) "Payments in lieu of taxes", those revenues from real property in each project area, which taxing districts would have received had the port authority not established such project area, and which would result from levies made after the time of

the establishment of the project area during the time the current
total equalized assessed value of real property in such project
area exceeds the total initial equalized assessed value of real
property in such project area until the designation of such
project area is terminated pursuant to section 68.224; provided
such revenues shall not include any such revenues to be deposited
to a special allocation fund pursuant to a redevelopment plan
originally adopted, before the establishment of the riverfront
development district, pursuant to sections 99.800 to 99.865,
RSMo;

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- (11) "Port authority", a political subdivision established pursuant to this chapter which has a port district located in any home rule city with more than four hundred thousand inhabitants and located in more than one county;
- (12) "Project", any development project within a district established by the port authority in furtherance of the objectives of the development plan;
- (13) "Project area", an area within the district
 established by resolution of the port authority as the
 geographical boundaries of a project, which area shall be legally
 described in the resolution establishing such area;
- (14) "Qualified project costs", include any and all reasonable or necessary costs incurred or estimated to be incurred by the port authority, or a person or entity authorized

1	by the port authority, in furtherance of the development of the
2	district. Such costs include, but are not limited to, the
3	following:
4	(a) Costs of studies, surveys, plans, and specifications;
5	(b) Professional service costs, including, but not limited
6	to, architectural, engineering, legal, marketing, financial,
7	planning, and special services;
8	(c) Administrative fees and costs of the port authority in
9	carrying out the purposes of sections 68.200 to 68.240 in a total
10	amount not to exceed five percent of the net new revenues
11	deposited to the net new revenue fund;
12	(d) Property assembly costs, including, but not limited to
13	acquisition of land and other property, real or personal, or
14	rights or interests therein, demolition of buildings, and the
15	clearing and grading of land;
16	(e) Costs of rehabilitating, reconstructing, maintaining,
17	repairing, and remodeling of existing buildings and fixtures;
18	(f) Costs of construction of public works or improvements;
19	(g) Financing costs, including, but not limited to, all

obligations;
 (h) All or a portion of a taxing district's capital costs

necessary and incidental expenses related to the issuance of

such obligations and reasonable reserves related to any such

obligations, and which may include capitalized interest on any

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1	resulting from the project necessarily incurred or to be incurred
2	in furtherance of the objectives of the project, to the extent
3	the port authority by written agreement accepts and approves such
4	costs; and
5	(i) Relocation costs to the extent that a port authority
6	determines that relocation costs shall be paid or are required to
7	be paid by federal or state law;
8	(15) "State income tax increment", the estimate of the
9	income tax due the state for salaries or wages paid to new
10	employees in new jobs:
11	(a) At a business located in the development project area;
12	<u>and</u>
13	(b) Created by the development project.
14	The estimate shall be a percentage of the gross payroll which
15	percentage shall be based upon an analysis by the department of
16	revenue of the practical tax rate on income, factoring in
17	deductions and exemptions.
18	(16) "State net new revenues", that percentage of state
19	sales tax increment or state income tax increment or some
20	combination of a percentage of each such increment as approved by
21	the department of economic development pursuant to section

(17) "State sales tax increment", the incremental increase

68.220;

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in the state sales tax revenue generated within each project area above the amount of such revenues received in the calendar year before the establishment of such project area. In the event a business relocates from a site within the state to any such project area, for purposes of such business, state sales tax increment shall mean the incremental increase in the state sales tax revenue generated by such business above the amount of such revenues generated by such business in the calendar year before the year of the closing of such business at its previous location;

- portion of state sales tax revenues received pursuant to section 144.020, RSMo, excluding sales taxes that are constitutionally dedicated, taxes deposited to the school district trust fund in accordance with section 144.701, RSMo, sales and use taxes on motor vehicles, trailers, boats, and outboard motors, and future sales taxes earmarked by law;
- (19) "Taxing district", any political subdivision of this state having the power to levy taxes, which political subdivision is located wholly or partially within the riverfront development district, as proposed or established;
- (20) "Total equalized assessed value", in regard to a project area, the most recently ascertained equalized assessed value of each taxable lot, block, tract, or parcel of real

property within such project area; and

- (21) "Total initial equalized assessed value", in regard to a project area, that amount certified by the county assessor which equals the total equalized assessed value of such project area during the calendar year preceding the year of the adoption of the resolution establishing such project area.
- 68.204. 1. A port authority may, by resolution, establish a riverfront development district, approve a development plan, approve one or more projects, and establish a project area for each project.
- 2. No riverfront development district shall be established without a finding by the port authority that such district has not been subject to growth and development on the whole by private enterprise except with the help of public assistance pursuant to chapter 99, RSMo, or chapter 353, RSMo, and would not reasonably be anticipated to be developed on the whole without the adoption of the development plan and public assistance pursuant to sections 68.200 to 68.240.
- 3. Upon the adoption of a resolution establishing a riverfront development district, the port authority shall submit such resolution to the clerk of the municipality. The municipality may, by ordinance introduced within ninety days from the adoption of such resolution, authorize the establishment of such district. No resolution establishing a riverfront

development district shall become effective unless and until the municipality by ordinance authorizes the establishment of such district.

- 4. No development plan shall be approved without the establishment of a riverfront development district, and no project shall be approved without the establishment of a project area for such project and the approval of the development plan; provided, however, the establishment of a riverfront development district, approval of the development plan, approval of one or more projects, and the establishment of project areas may occur simultaneously. No project shall be approved more than fifteen years following the approval of the development plan.
- 5. No riverfront development district shall be established and no development plan shall be approved until after a public hearing is held in accordance with section 68.210.
- 68.206. The development plan shall set forth in writing its objectives, a general description of the program to be undertaken to accomplish such objectives, and shall include, but not necessarily be limited to, a general description of the anticipated types of projects that may be approved to implement the development plan, a general description of the public improvements anticipated to be completed to meet the objectives of the development plan, an estimate of the anticipated qualified project costs, an estimate of the net new revenues to be

generated within the riverfront development district, a plan for assisting the relocation, if any, of businesses or residences located in the district as may be necessary to implement the development plan, and an analysis showing the economic impact on each affected taxing district if the development plan is implemented and if it is not implemented.

68.208. The plan for each project shall set forth in writing a general description of the private and public improvements to be completed, the estimated qualified project costs, the anticipated sources of funds to pay such qualified project costs, the anticipated type and term of the obligations, if any, to be issued to finance such qualified project costs, an estimate of the net new revenues to be generated within the project area for such project, the estimated total initial equalized assessed value of such project area, an estimate as to the equalized assessed valuation of such project area after the improvements within such project area are completed, a legal description of such project area, and the general land uses to apply in such project area.

establishing a riverfront development district or approving a development plan or project, the port authority shall fix a time and place for a public hearing and notify each taxing district.

Such notice shall comply with the provisions of section 68.212.

2. At the public hearing any interested person or affected taxing district may file with the port authority written objections to, or comments on, and may be heard orally in respect to, any issues embodied in the notice. The port authority shall hear and consider all protests, objections, comments, and other evidence presented at the hearing. The hearing may be continued to another date without further notice other than a motion to be entered upon the minutes fixing the time and place of the subsequent hearing.

3. Before the conclusion of the hearing, changes may be made in the development plan, a project, or riverfront development district, provided that such changes are available in writing at the public hearing. After the public hearing but before the adoption of a resolution establishing the riverfront development district or approving the development plan or a project, whichever the case may be, changes may be made to any such proposed development plan, project, or district without a further hearing, if such changes do not enlarge the exterior boundaries of the district, or do not substantially affect the general land uses, or substantially change the nature of the projects described in the development plan, provided that notice of such changes shall be given by mail to each affected taxing district and by publication in a newspaper of general circulation in the district, not less than ten days before the adoption of

the changes by resolution. After the adoption of a resolution designating the district or approving the development plan or project, no resolution shall be adopted altering the exterior boundaries of the district, substantially affecting the general land uses, or substantially changing the nature of the projects described in the development plan without holding a public hearing in accordance with this section.

- 4. One public hearing may be held for the simultaneous consideration of the district, the development plan, and any one or more projects.
- 68.212. 1. Notice of a public hearing required by section
 68.210 shall be given by publication. Notice by publication
 shall be given by publication at least twice, the first
 publication to be not more than thirty days and the second
 publication to be not more than ten days before the hearing, in a
 newspaper of general circulation in the proposed district.
- 2. Not less than forty-five days before the date set for a public hearing required by section 68.210, the port authority shall give notice by certified mail to each taxing district, and in addition to the other requirements pursuant to subsection 4 of this section, the notice shall include an invitation to each taxing district to submit comments to the port authority concerning the subject matter of the hearing before the date of the hearing.

3. Not less than thirty days before the date set for a
public hearing required by section 68.210 for the establishment
of a project area, the port authority shall give notice by mail
to the person or persons in whose name the general taxes for the
last preceding year were paid on each lot, block, tract, or
parcel of land lying wholly or partially within the proposed
project area. In the event taxes for the last preceding year
were not paid, the notice shall also be sent to the persons last
listed on the tax rolls within the preceding three years as the
owners of such property.

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- 4. The notices published or issued pursuant to this section shall include the following:
 - (1) The time and place of the public hearing;
- (2) The general boundaries of the riverfront development district by street location, where possible;
- (3) A statement that all interested persons shall be given an opportunity to be heard at the public hearing;
- (4) A description of the development plan or project, as applicable, and a location and time where the entire development plan or project, as applicable, may be reviewed by any interested party; and
- (5) Such other matters as the port authority may deem appropriate.
 - 5. A copy of any and all hearing notices required by

section 68.210 shall be submitted by the port authority to the director of the department of economic development and the time such notices are mailed or published, as applicable.

- 68.214. In addition to and without limiting the powers of the port authority set forth in this chapter, the port authority shall have all the powers necessary to carry out and effectuate the purposes and provisions of sections 68.200 to 68.240, including, but not limited to, the following:
- (1) To exercise any of its powers set forth in this chapter as necessary or desirable to carry out and effectuate the purposes of sections 68.200 to 68.240;
- (2) To fix, charge, and collect fees, rents, and other charges for use of any of the port authority's real or personal property, or any interest therein;
- (3) To loan the proceeds of obligations or other funds it receives;
- (4) To make expenditures, create reserve funds, and use all or any portion of any funds it receives to pay for qualified project costs or reimburse qualified project costs incurred, or otherwise as necessary to carry out and effectuate the purposes of sections 68.200 to 68.240;
- (5) To pledge all or any part or any combination of net new revenues, or mortgage all or any part of any project to secure obligations;

(6) To enter into one or more agreements with the
municipality for the purpose of abating any public nuisance
within the boundaries of the district including, but not limited
to, the stabilization, repair or maintenance, or demolition and
removal of buildings or structures;

- (7) Within the district, to provide assistance to or to construct, reconstruct, install, repair, maintain, operate, and equip any of the following improvements:
- (a) Historical exhibits, arenas, aquariums, aviaries, educational attractions, cultural attractions, and any other facilities supporting or attracting tourism;
- (b) Recreational parks and facilities, sidewalks,

 pedestrian paths, streets, alleys, bridges, ramps, tunnels,

 overpasses, underpasses, and other transportation improvements,

 traffic signs and signals, utilities, drainage, water, storm and

 sewer systems, and other site improvements, including any such

 improvements located outside the district as necessary to support

 development within the district;
- (c) Industrial parks, terminals, terminal facilities, warehouses, office parks, and mixed-use facilities;
 - (d) Parking lots, garages, and other facilities;
- (e) Telephone and information booths, bus stops and other shelters, restrooms, and kiosks;
 - (f) Streetscape, lighting, benches or other seating

1	furniture, trash receptacles, marquees, awnings, canopies, walls,
2	and barriers;
3	(q) Parks, green space, trees, and any other landscape;
4	(h) Lakes, dams, waterways, wetlands, and other water
5	<u>features;</u>
6	(i) Paintings, murals, display cases, sculptures, and
7	<u>fountains;</u>
8	(j) Convention centers and meeting facilities;
9	(k) Residential and commercial developments;
10	(1) Pedestrian or shopping malls and plazas;
11	(m) Music, news, and child-care facilities; and
12	(n) Any other useful, necessary, or desired improvement;
13	(8) Within the district, to prohibit or restrict vehicular
14	and pedestrian traffic and vendors on streets, alleys, malls,
15	bridges, ramps, sidewalks, and tunnels and to provide the means
16	for access by emergency vehicles to or in such areas;
17	(9) Within the district, to operate or to contract for the
18	provision of music, news, child-care or parking facilities, and
19	buses, minibuses, or other modes of transportation;
20	(10) Within the district, to lease space for sidewalk café
21	tables and chairs;
22	(11) Within the district, to provide or contract for the
23	provision of security personnel, equipment, or facilities for the
24	protection of property and persons;

1	(12) Within the district, to provide or contract for
2	cleaning, maintenance, and other services to public and private
3	property;
4	(13) To produce and promote any tourism, recreational, or
5	cultural activity or special event in the district by, but not
6	limited to, advertising, decorating of any public place in the
7	district, promoting of such activity and special events, and
8	furnishing music in any public place;
9	(14) To establish an endowment fund, with proceeds from
10	obligations or any other funds received by the port authority,
11	for the purpose of maintaining or operating any improvements
12	located within the district which are owned, leased, or operated
13	by the port authority;
14	(15) To support business activity and economic development
15	within the district including, but not limited to, the promotion
16	of business activity, development, and retention, and the
17	recruitment of developers and businesses;
18	(16) To levy special assessments pursuant to section
19	<u>68.230;</u>
20	(17) To appoint one or more advisory committees to the port
21	authority; and
22	(18) To contract for or conduct economic, planning,

68.218. 1. The port authority, after establishing a

marketing, or other studies.

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riverfront development district, shall establish a net new revenue fund for the district.

- 2. Immediately upon the adoption of a resolution
 establishing a project area pursuant to sections 68.200 to
 68.240, the county assessor shall determine the total initial
 equalized assessed value of such project area and shall provide
 to the port authority written certification of such amount.
- 3. Upon the adoption of a resolution establishing a project area pursuant to sections 68.200 to 68.240, during a period not exceeding twenty-five calendar years as specified in such resolution, unless and until the establishment of such project area is terminated by resolution of the port authority, the ad valorem taxes and payments in lieu of taxes, if any, arising from the levies upon taxable real property in such project area by taxing districts at the tax rates determined in the manner provided in section 68.226 shall be divided as follows:
- (1) That portion of taxes, penalties, and interest levied upon each taxable lot, block, tract, or parcel of real property in such project area which is attributable to the total initial equalized assessed value of real property in such project area shall be allocated to and, when collected, shall be paid by the collecting authority to the respective affected taxing districts in the manner required by law in the absence of the establishment of such project area;

(2) Payments in lieu of taxes attributable to the increase in the current total equalized assessed value of real property in such project area and any applicable penalty and interest over and above the total initial equalized assessed value of real property in such project area shall be allocated to and, when collected, shall be paid by the collecting officer to the port authority and the port authority shall deposit such payments in lieu of taxes into a separate segregated account for payments in lieu of taxes in the net new revenue fund; provided, however, in the event the resolution approving the project for such project area specifies a percentage limit of payments in lieu of taxes from such project area to be deposited to the net new revenue fund, then only such percentage of any such payment in lieu of tax shall be allocated to, and paid by the collecting officer to the port authority. Payments in lieu of taxes which are due and owing shall constitute a lien against the real property from which such payments in lieu of taxes are derived and shall be collected in the same manner as real property taxes, including the assessment of penalties and interest where applicable. The lien of payments in lieu of taxes may be foreclosed in the same manner as the lien of real property taxes. No part of the current total equalized assessed value of real property in any such project area attributable to any increase above the total initial equalized assessed value of real property in such project

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area shall be used in calculating the general state school aid formula provided for in section 163.031, RSMo, in each of the calendar years following the adoption of the resolution establishing such project area pursuant to sections 68.200 to 68.240, and for which payments in lieu of taxes are being made, unless and until the establishment of such project area is terminated by resolution of the port authority; and

- (3) For purposes of this section, "levies upon taxable real property in such project area by taxing districts" shall not include the blind pension fund tax levied pursuant to the authority of article III, section 38(b) of the Missouri

 Constitution, or the merchants' and manufacturers' inventory replacement tax levied pursuant to the authority of subsection 2 of section 6 of article X, of the Missouri Constitution.
- 4. Upon the adoption of a resolution establishing a project area pursuant to sections 68.200 to 68.240, during a period not exceeding twenty-five calendar years as specified in such resolution, unless and until the establishment of such project area is terminated by resolution of the port authority, all of the economic activity taxes from such project area shall be allocated to and, when collected, shall be paid by the collecting officer to the port authority and the port authority shall deposit such funds in a separate segregated account for economic activity taxes within the net new revenue fund; provided,

however, in the event the resolution approving the project for such project area specifies a percentage limit of economic activity taxes from such project area to be deposited to the net new revenue fund, then only such percentage of any such economic activity tax shall be allocated to, and paid by the collecting officer to the port authority. The expenditure or pledge of economic activity taxes deposited to the net new revenue fund shall be subject to annual appropriation by the port authority.

establishing each project area, a port authority may submit an application to the department of economic development for approval of the use of state net new revenues, or any portion thereof, to fund the project for any such project area. An application submitted to the department of economic development shall contain the following, in addition to a copy of the development plan meeting the requirements of section 68.206:

applicable, of economic activity taxes and payments in lieu of taxes and the estimated amount of each such tax to be deposited to the net new revenue fund; provided that such amounts must be estimated to be necessary to pay all or a portion of the estimated qualified project costs for such project and provided that the percentages of each such tax shall be one of the following:

(a) One hundred percent of the payments in lieu of taxes

and fifty percent of the economic activity taxes deposited to the

net new revenue fund;

- (b) Fifty percent of the payments in lieu of taxes and one hundred percent of the economic activity taxes deposited to the net new revenue fund;
- (c) Seventy-five percent of the payments in lieu of taxes

 and seventy-five percent of the economic activity taxes deposited

 to the net new revenue fund; or
- (d) Some substantially similar percentage combination of each such tax provided that the sum total of such percentages equals one hundred fifty;
- (2) A statement that the estimated total amount of local net new revenues to be deposited to the net new revenue fund is equal to or more than the estimated amount of state net new revenues to be deposited to the net new revenue fund;
- (3) Identification of the existing businesses located within each such project area;
- (4) The amount of state sales tax revenues generated in each such project area in the calendar year before the year in which each such project area is established or is to be established and the estimated amount of state income tax withheld on behalf of existing employees, reported by existing businesses within each such project area, for the calendar year before the

year	in	which	each	such	project	area	is	established	or	is	to	be
estak	olis	shed;										

- (5) An estimate of the state sales tax increment to be generated within each such project area and an estimate of the state income tax increment to be generated within each such project area;
- (6) An affidavit that is signed by the developer or developers designated by the port authority, if any, attesting that the provisions of subsection 2 of section 68.204 have been met and specifying that the district would not be reasonably anticipated to be developed without the appropriation of the state net new revenues;
- (7) The cost-benefit analysis required by section 68.206 includes a study of the fiscal impact on the state of Missouri;
- (8) The number of years, amounts and types of state net new revenues sought by the port authority for deposit to the net new revenue fund to pay qualified project costs;
- (9) The underlying assumptions used in the application for determining the estimated amounts to be included in the application; and
- (10) Any other information reasonably requested by the department of economic development.
- 2. Within thirty days of receipt of the application, the department of economic development shall advise the port

authority as to whether it has provided all required information to the department of economic development and such additional information, if any, that the port authority is required to submit to the department of economic development. Within thirty days following receipt of all such information, the department of economic development shall make all reasonable efforts to process such application.

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- 3. Upon completion of processing each such application, the director of the department of economic development and the commissioner of the office of administration shall issue a certificate of approval of such application or shall issue a certificate stating the reasons such application is denied. In the event of the approval of such application, the certificate of approval shall set forth the percentage of and number of years each type of state net new revenue that shall be available for appropriation for deposit to the state riverfront development financing fund, and the department of economic development shall immediately and each year thereafter request appropriation authority when the general assembly is in session, or if not in session, the department of economic development shall include such an appropriation request in its next appropriation cycle and each year thereafter, in accordance with the certificate of approval.
 - 4. At no time shall the aggregate annual amount of state

net new revenues appropriated pursuant to sections 68.200 to 68.240 exceed fifteen million dollars.

- 5. No state net new revenues for any one project area shall be appropriated pursuant to sections 68.200 to 68.240 for more than fifteen years, unless prior approval for a longer term is given by the director of the department of economic development and the commissioner of the office of administration; except that, in no case shall the duration exceed twenty-five years and no such appropriation of state net new revenues for any project area shall be made following the termination of the designation of such project area pursuant to section 68.224.
- 6. The port authority shall deposit such state sales tax increment and state income tax increment in a separate segregated account for each such increment within the net new revenue fund.
- 7. The department of economic development may charge a reasonable fee to be submitted with an application submitted by a port authority pursuant to this section, the amount of which shall be an estimate of the amount needed to recover the costs for personnel and other expenses incurred by the department of economic development in processing the application. Such fees shall be deposited into the state riverfront development financing fund created in section 68.222.
- 8. Qualified project costs may include, at the prerogative of the department of economic development, the portion of

salaries and expenses of the department of economic development

allocable to each project area of an application approved

pursuant to this section for the ongoing administrative functions

associated with such project. Such amounts shall be deposited

into the state riverfront development financing fund created in

section 68.222.

- 68.222. 1. There is hereby created in the state treasury the "State Riverfront Development Financing Fund", to be administered by the department of economic development. The department of economic development shall annually distribute to the port authority the state net new revenues appropriated and deposited to the state riverfront development financing fund provided that the requirements set forth in sections 68.200 to 68.240 are met.
- 2. In no event shall the state net new revenues approved

 for a project, in addition to any other state funding or

 incentives, exceed the projected state economic benefit of a

 project, as determined by the department of economic development.
- 3. Notwithstanding the provisions of section 33.080, RSMo, to the contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund.
- 4. The state treasurer shall invest moneys in the fund in the same manner as other funds are invested. Any interest and

moneys earned on such investments shall be credited to the fund.

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68.224. 1. When all qualified project costs and all obligations have been paid in full, the port authority shall adopt a resolution terminating the establishment of all project areas, or the port authority may at any earlier time adopt a resolution terminating the establishment of any project area provided the port authority determines that net new revenues generated within such project area are no longer needed for the payment or reimbursement of qualified project costs or the payment of obligations. Immediately upon the adoption of a resolution terminating the establishment of all project areas, all payments in lieu of taxes, all economic activity taxes, and other net new revenues then remaining in the net new revenue fund shall be deemed to be surplus funds; and thereafter, the rates of the taxing districts shall be extended and taxes levied, collected, and distributed in the manner applicable in the absence of the establishment of any such project area. Surplus payments in lieu of taxes shall be paid to the county collector who shall immediately thereafter pay such funds to the affected taxing districts in the same manner and proportion as the most recent distribution by the collector to the affected districts of real property taxes from real property in the district. Surplus economic activity taxes shall be paid to the affected taxing districts in proportion to the then current levy rates of such

taxing districts that are attributable to economic activity

taxes. Surplus state sales tax increment and state income tax

increment shall be paid to the state. Any other funds remaining
in the net new revenue fund following the adoption of a

resolution terminating the establishment of all project areas in
accordance with this section shall be deposited to the general
fund of the port authority.

- 2. Upon the payment of all qualified project costs, retirement of obligations, and the distribution of any surplus funds pursuant to this section, the port authority shall adopt a resolution dissolving the net new revenue fund and terminating the establishment of the riverfront development district as a riverfront development district.
- 3. Nothing in sections 68.200 to 68.240 shall be construed as relieving property in such district from paying a uniform rate of taxes, as required by article X, section 3 of the Missouri Constitution.
- establishing a project area pursuant to sections 68.200 to

 68.240, unless and until the establishment of such project area
 is terminated by resolution of the port authority, then, in
 respect to every affected taxing district, the county clerk, or
 any other official required by law to ascertain the amount of the
 equalized assessed value of all taxable property within such

project area for the purpose of computing any debt service levies to be extended upon taxable property within such project area, shall ascertain the amount of value of taxable property in such project area by including in such amount the certified total initial equalized assessed value of all taxable real property in such project area in lieu of the equalized assessed value of all taxable real property in such project area. For the purpose of measuring the size of payments in lieu of taxes pursuant to sections 68.200 to 68.240, all tax levies shall then be extended to the current equalized assessed value of all property in such project area in the same manner as the tax rate percentage is extended to all other taxable property in the taxing district.

68.230. 1. In furtherance of the objectives of the development plan, the port authority may levy by resolution one or more special assessments against any portion of real property within the district, upon receipt of and in accordance with a petition signed by a majority of the owners of all real property to be subject to such special assessment.

2. The special assessment petition shall be in substantially the following form:

The port authority shall be authorized to levy a special assessment against real property legally described on the attached Exhibit A for the purpose of providing revenue for

1	(insert general description of specific service
2	or projects), such real property, such special assessment to be
3	levied against each tract, lot, or parcel of such real property
4	which receives special benefit as a result of such service or
5	projects, the cost of which shall be allocated among this
6	property by (insert method of
7	allocation, such as per square foot of property per square foot
8	on each square foot of improvement; by abutting foot of property
9	abutting streets, roads, highways, parks, or other improvements;
10	or any other reasonable method) in an amount not to exceed
11	dollars per (insert unit of measure). Such
12	authorization to levy the special assessment shall expire on
13	(insert date).

- 3. The method for allocating such special assessments set forth in the petition may be any reasonable method which results in imposing assessments upon real property benefited in relation to the benefit conferred upon each respective tract, lot, or parcel of real property and the cost to provide such benefit.

 Such special assessment may be levied annually or in one lump sum to be paid in one lump sum or in substantially equal annual installments.
- 4. By resolution, the port authority may annually levy a special assessment rate lower than the rate ceiling set forth in the petition authorizing the special assessment and may annually

increase such lowered special assessment rate to a level not exceeding the special assessment rate ceiling set forth in the petition without further approval of the real property owners; provided that a district imposing a special assessment pursuant to this section may not repeal or amend such special assessment or lower the rate of such special assessment if such repeal, amendment, or lower rate will impair the district's ability to pay any liabilities that it has incurred, money that it has borrowed, or obligations that it has issued.

- 5. Each special assessment which is due and owing shall constitute a perpetual lien against each tract, lot, or parcel of property from which it is derived. Such lien may be foreclosed in the same manner as any other special assessment lien as provided in section 88.861, RSMo.
- 6. No special assessment levied by the port authority shall be levied on any property exempt from taxation pursuant to subdivision (5) of section 137.100, RSMo. Those owners of property exempt pursuant to subdivision (5) of section 137.100, RSMo, may voluntarily subject such property to a special assessment by executing the petition authorizing such special assessment.
- 7. A separate fund or account shall be created by the port authority for each special assessment levied and each such fund or account shall be identifiable by a suitable title. The

proceeds of such assessments shall be credited to such fund or account. Such fund or account shall be used solely to pay the costs incurred in undertaking the specified service or project.

- 8. Upon completion of the specified service or project or both, the balance remaining in such fund or account established for such specified service or project or both shall be returned or credited against the amount of the original assessment of each parcel of property pro rata based on the method of assessment of such special assessment.
- 9. The authority of the port authority to levy special assessments shall be independent of the limitations and authorities of the municipality; specifically, section 88.812, RSMo, shall not apply to the port authority.
- 10. The county collector of each county in which the district is located shall collect the special assessments made upon all real property within the district, in the same manner as real property taxes are collected. If the special assessment is based on something other than the assessed value of real property, the district shall provide the information on which such special assessment is based for all applicable real property. Such county collector shall, on or before the fifteenth day of each month and after deducting the reasonable and actual cost of such collection but not to exceed one percent of the total amount collected, remit to the port authority the

1	amount such special assessment collected before the first day of
2	such month. Upon receipt of such amount, the port authority
3	shall execute a receipt for such amount and forward such receipt
4	to such county collector.

- 68.232. 1. By the last day of March of each year, the port authority shall report to the municipality concerning the status of the development plan and the approved projects, and shall submit a copy of such report to the director of the department of economic development. The report shall include the following:
- (1) The amount and source of revenue in the net new revenue fund;
- (2) The amount and purpose of expenditures from the net new revenue fund;
- (3) The amount of any pledge of net new revenues to secure and the amount of any outstanding principal and interest on any outstanding obligations;
- (4) The initial equalized assessed value of each project area, as applicable;
- (5) The current equalized assessed value of each project area, as applicable;
- (6) Payments in lieu of taxes received and expended during the prior calendar year;
- (7) The economic activity taxes, state sales tax revenue and state income tax generated within each project area in the

- calendar year before the establishment of such project area;
- (8) The economic activity taxes deposited to the net new revenue fund during the prior calendar year, and the state sales tax increment and the state income tax increment deposited to the net new revenue fund during the prior calendar year;
- (9) Reports on contracts entered into by the port authority which are incident to the implementation and furtherance of a development plan, and the included projects;
 - (10) A copy of the development plan;

- (11) The cost of any property acquired, disposed of, rehabilitated, reconstructed, repaired, or remodeled pursuant to a project during the prior calendar year; and
- (12) Any additional information the department of economic development deems reasonably necessary.
- 3. Data contained in the report mandated pursuant to this section and any information regarding amounts disbursed to port authorities pursuant to sections 68.200 to 68.240 shall be deemed a public record, as defined in section 610.010, RSMo.
- 4. The director of the department of economic development shall submit a report to the speaker of the house of representatives and the president pro tempore of the senate no later than the last day of April of each year. The report shall contain a summary of all information received by the director pursuant to this section.

68.234. 1. An annual statement showing the payments in lieu of taxes received and expended in that year, the status of the development plan and the included projects therein, amount of outstanding obligations, and any additional information the port authority deems necessary shall be published in a newspaper of general circulation in the district.

2. Five years after the establishment of a development plan and every five years thereafter the port authority shall hold a public hearing regarding the development plan and the projects adopted pursuant to sections 68.200 to 68.240. The purpose of the hearing shall be to determine if the development plan and the projects are making satisfactory progress under the proposed time schedule contained within the approved development plan for completion of such projects. Notice of such public hearing shall be given in a newspaper of general circulation in the district once each week for four weeks immediately prior to the hearing.

68.236. Beginning in calendar year 2005, and every five years thereafter, a joint committee of the general assembly, composed of five members appointed by the speaker of the house of representatives and five members appointed by the president protempore of the senate, shall review sections 68.200 to 68.240. A report based on such review, with any recommended legislative changes, shall be submitted to the speaker of the house of representatives and the president protempore of the senate no

- 1 later than February first following the year in which the review
 2 is conducted.
- 68.238. No lawsuit to set aside a district or project area
 established, development plan or project approved, or a tax
 levied pursuant to sections 68.200 to 68.240 or to otherwise
 question the validity of the proceedings related thereto shall be
 brought after the expiration of ninety days from the effective
 date of the resolution in question.

- 68.240. If any section, subsection, subdivision, paragraph, sentence, or clause of sections 68.200 to 68.240 is, for any reason, held to be invalid or unconstitutional, such decision shall not affect any remaining portion, section, or part thereof which can be given effect without the invalid provision.
- 135.205. For purposes of sections 135.200 to 135.256, an area must meet all the following criteria in order to qualify as an enterprise zone:
- (1) The area is one of pervasive poverty, unemployment, and general distress;
- (2) At least sixty-five percent of the residents living in the area have incomes below eighty percent of the median income of all residents within the state of Missouri according to the last decennial census or other appropriate source as approved by the director;
 - (3) The resident population of the area must be at least

[four] three thousand but not more than seventy-two thousand at the time of designation as an enterprise zone if the area lies within a metropolitan statistical area, as established by the United States Census Bureau; or, if the area does not lie within a metropolitan statistical area, the resident population of the area at the time of designation must be at least one thousand but not more than twenty thousand inhabitants. If the population of the jurisdiction of the governing authority does not meet the minimum population requirements set forth in this subdivision, the population of the area must be at least fifty percent of the population of the jurisdiction; provided, however, no enterprise zone shall be created which consists of the total area within the political boundaries of a county; and

(4) The level of unemployment of persons, according to the most recent data available from the division of employment security or from the United States Bureau of Census and approved by the director, within the area exceeds one and one-half times the average rate of unemployment for the state of Missouri over the previous twelve months, or the percentage of area residents employed on a full-time basis is less than fifty percent of the statewide percentage of residents employed on a full-time basis.

135.211. In addition to the number of enterprise zones
authorized in sections 135.206 and 135.210, the department of
economic development shall designate one enterprise zone in any

county of the third classification without a township form of government and with more than forty-one thousand one hundred but less than forty-one thousand two hundred inhabitants and in any city of the fourth classification with more than one thousand eight hundred but less than one thousand nine hundred and located in more than one county. Such enterprise zone designations shall have the same boundaries as such county and city, and shall only be made if the area which is to be included in the enterprise zone meets all the requirements of section 135.205, RSMo.

authorized pursuant to sections 135.206, 135.210, 135.256, and 135.257, the department of economic development shall designate one such zone for any county of the third classification without a township form of government and with more than seventeen thousand nine hundred but less than eighteen thousand inhabitants. Such enterprise zone designation shall only be made if such area which is to be included in the enterprise zone meets all the requirements of section 135.205.

authorized pursuant sections 135.206 and 135.210, the department of economic development shall designate one such zone in every city of the fourth classification with more than five thousand two hundred but less than five thousand three hundred inhabitants located in any county of the first classification without a

charter form of government and with more than one hundred four thousand six hundred but less than one hundred four thousand seven hundred inhabitants and every village with more than three thousand but less than three thousand one hundred inhabitants that is located in any county with a charter form of government and with more than one million inhabitants. Such enterprise zone designations shall only be made if such area in the city which is to be included meets all the requirements of section 135.205.

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135.261. In addition to the number of enterprise zones authorized in sections 135.206 and 135.210, the department of economic development shall designate during the calendar year 2005 one enterprise zone in any county of the third classification with a township form of government and with more than eight thousand nine hundred but less than nine thousand inhabitants, in any county of the third classification without a township form of government and with more than eighteen thousand nine hundred but less than nineteen thousand inhabitants, and in any county of the third classification with a township form of government and with more than eleven thousand five hundred but less than eleven thousand six hundred inhabitants. Such enterprise zone designations shall have the same boundaries as each such county, and shall only be made if the area which is to be included in the enterprise zone meets all the requirements of section 135.205.

447.620. As used in sections 447.620 to 447.640, the following terms mean:

- (1) "Housing code", a local building, fire, health, property maintenance, nuisance, or other ordinance which contains standards regulating the condition or maintenance of residential buildings;
- (2) "Last known address", the address where the property is located or the address as listed in the property tax records;
- (3) ["Low- or moderate-income housing", housing for persons and families who lack the amount of income necessary to rent or purchase adequate housing without financial assistance, as defined by such income limits as shall be established by the Missouri housing development commission for the purposes of determining eligibility under any program aimed at providing housing for low- and moderate-income families or persons;
- (4)] "Municipality", any incorporated city, town, or village;
- [(5)] (4) "Nuisance", any property which because of its physical condition or use is a public nuisance or any property which constitutes a blight on the surrounding area or any property which is in violation of the applicable housing code such that it constitutes a substantial threat to the life, health, or safety of the public. For purposes of sections 447.620 to 447.640, any declaration of a public nuisance by a

municipality pursuant to an ordinance adopted pursuant to sections 67.400 to 67.450, RSMo, shall constitute prima facie evidence that the property is a nuisance;

- [(6)] (5) "Organization", any Missouri not-for-profit organization validly organized pursuant to law and whose purpose includes the provision or enhancement of housing opportunities in its community;
- [(7)] (6) "Parties in interest", any owner or owners of record, occupant, lessee, mortgagee, trustee, personal representative, agent, or other party having an interest in the property as shown by the land records of the recorder of deeds of the county wherein the property is located, except in any municipality contained wholly or partially within a county with a population of over six hundred thousand and less than nine hundred thousand, "parties in interest" shall mean owners, lessees, mortgagees, or lienholders whose interest has been recorded or filed in the public records;
- [(8)] (7) "Rehabilitation", the process of improving the property, including, but not limited to, bringing the property into compliance with the applicable housing code.
- 447.622. Any organization may petition to have property declared abandoned pursuant to the provisions of sections 447.620 to 447.640 and for temporary possession of such property, if:
 - (1) The property has been continuously unoccupied by

- persons legally entitled to possession for at least one month
 prior to the filing of the petition;
 - (2) The taxes are delinquent on the property;
 - (3) The property is a nuisance; and

- (4) The organization intends to rehabilitate the property [and use the property as low- or moderate-income housing].
- 447.625. 1. Any petition filed under the provisions of sections 447.620 to 447.640 which pertains to property located within any municipality contained wholly or partially within a county with a population of over six hundred thousand and less than nine hundred thousand shall meet the requirements of this section.
- 2. Summons shall be issued and service of process shall be had as in other in rem or quasi in rem civil actions.
- 3. The petition shall contain a prayer for a court order approving the organization's rehabilitation plan and granting temporary possession of the property to the organization. The petition shall also contain a prayer for a sheriff's deed conveying title to the property to the organization [at the expiration of the one-year period following entry of the order granting temporary possession of the property to the organization] upon the completion of rehabilitation when no owner has regained possession of the property pursuant to section [447.438] 447.638.

4. The court shall stay any ruling on the organization's prayer for a sheriff's deed until [the one-year period has expired] rehabilitation has been completed.

- 5. The owner [shall be entitled to regain possession of the property by motion instead of a new petition under section 447.638. The compensation to be paid shall be set] may file a motion for restoration of possession of the property prior to the completion of rehabilitation. The court shall determine whether to restore possession to the owner and proper compensation to the organization in the same manner as in section 447.638.
- 6. [The] <u>Upon completion of rehabilitation the</u> organization may file a motion for sheriff's deed in place of a petition for judicial deed under section 447.640.
- 7. The provisions of sections 447.620 to 447.640 shall apply except where they are in conflict with this section.
- 447.632. The court shall grant the organization's petition if the court finds that the conditions alleged by the plaintiff as specified in section 447.622 [exist] existed at the time the verified petition was filed in the circuit court, that the plan for the rehabilitation of the property submitted to the court by the plaintiff is feasible, and defendant has failed to demonstrate that the plaintiff should not be allowed to rehabilitate the property.
 - 447.636. The organization shall file [an annual] <u>a</u>

quarterly report of its rehabilitation and use of the property,
including a statement of all expenditures made by the
organization and all income and receipts from the property for
the preceding [years] quarters.

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447.638. The owner [shall be entitled to regain possession of the property by petitioning] may petition the circuit court for restoration of possession of the property and, upon due notice to the plaintiff organization, for a hearing on such petition. At the hearing, the court shall determine whether the owner has the capacity and the resources to complete rehabilitation of the property if such work has not been completed by the organization. If the court determines that the owner does not have the capacity or the resources to complete rehabilitation of the property the court shall not restore possession to the owner. If the court determines that the rehabilitation work has been completed by the organization or that the owner has the capacity and the resources to complete the rehabilitation, the court shall then determine proper compensation to the organization for its expenditures, including management fees, based on the organization's reports to the court. The court, in determining the proper compensation to the organization, may consider income or receipts received from the property by the organization. After the owner pays the compensation to the organization as determined by the court, the

owner shall resume possession of the property, subject to all existing rental agreements, whether written or verbal, entered into by the organization.

447.640. If an owner [takes no action to] <u>does not</u> regain possession of the property in the one-year period following entry of an order granting temporary possession of the property to the organization, the organization may file a petition for judicial deed and, upon due notice to the named defendants, an order may be entered granting a quitclaim judicial deed to the organization. A conveyance by judicial deed shall operate to extinguish all existing ownership interests in, liens on, and other interest in the property, except tax liens.